

## DEPARTMENT OF BENEFIT PAYMENTS

744 P Street, Sacramento, CA 95814  
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February 10, 1977

ALL-COUNTY LETTER NO. 77-7

TO: ALL COUNTY WELFARE DIRECTORS  
ALL COUNTY ADMINISTRATIVE OFFICERS

SUBJECT: PREMISES FOR FISCAL YEAR 1977-78 BUDGET

REFERENCE:

Effective January 1, 1977, Chapter 54, Statutes of 1976 (SB 1261) repealed Section 10800.1 of the Welfare and Institutions Code. Section 10800.1 had required the Board of Supervisors of each county to prepare and submit by May 15 of each year estimates related to the public assistance programs to various legislative committees. This Section also required the Department of Benefit Payments to provide counties with the basic assumptions upon which county estimates were to be based.

Although Section 10800.1 is no longer in effect, a number of counties have requested that the Department provide the basic assumptions as in the past for their own budget use. Therefore, the premises applicable to Fiscal Year 1977-78 are attached.

Also attached for your information are the average costs per person for various AFDC premises; these are statewide averages, and may differ among the counties.

Any questions concerning the above may be directed to Robert Horel, Chief of the Estimates Bureau (Area Code 916/445-1862).

Sincerely,

A handwritten signature in dark ink, appearing to read 'G. Adams'.

GARY G. ADAMS  
Deputy Director

Attachments

cc: CWDA

Budget Premises  
1977-78

A. Section 32.5 (AFDC Maintenance Payments)

1. Cost-of-Living Adjustment

The year-to-year cost-of-living increase of 8.54 percent effective July 1, 1976 was based on the average of the Los Angeles-Long Beach and San Francisco-Oakland Consumer Price Indexes for December 1975, published by the U.S. Bureau of Labor Statistics.

The cost-of-living adjustment of July 1, 1977 will be based on the percentage change in the average LA-San Francisco CPI from December 1975 to December 1976, for an estimated 5.46 percent year-to-year increase. The estimated CPIs for December 1976 were provided by the Department of Finance.

2. Minimum Wage Increases

Effective January 1, 1976, the federal minimum wage rose from \$2.10 to \$2.30 per hour and will remain at that level through 1977-78 under current law (PL 93-259, 1974 Amendments to the Fair Labor Standards Act).

The California minimum wage rose from \$2.00 to \$2.50 per hour effective October 18, 1976. Several court actions have been filed to prevent the California minimum wage from exceeding the federal minimum wage level of \$2.30 per hour. As final decisions have yet to be rendered, our estimates are based on the California increase in minimum wage being in effect as scheduled.

Increases in the minimum wage reduce the grant costs of working AFDC recipients whose earnings are at the minimum wage level.

3. Court Cases

a. Smock vs. Carleson

All-County Letter No. 74-68 issued on April 23, 1974, directed the counties to include both unmarried parents in the FBU when determining the amount of the grant. Prior to the decision, only one of the unmarried parents and his/her children were to be included in the FBU. Retroactive payments from October 1, 1971 to February 28, 1974 will be available for 12 months beginning May 1, 1976, according to All-County Letter No. 76-38 dated February 23, 1976.

b. Cooper vs. Obledo

This case involves retroactive payments for Cooper vs. Carleson, which provided that in-kind income could not be charged in the case of multiple grant households, and California Welfare Rights Organization (CWRO) vs. Brian, which instructed counties to treat unborn children the same as born children for purposes of both eligibility and grant computation. Cooper retroactive payments for the period October 1, 1971 to September 30, 1974 and CWRO retroactive payments for August 16, 1972 to June 1, 1974 were available October 1, 1975 to September 30, 1976 according to All-County Letter No. 75-197 dated September 18, 1975.

c. Hypolite vs. Carleson

All-County Letter No. 74-19 dated January 25, 1974 informed counties that a child whose parents are absent but living together is eligible for AFDC with continued absence as a basis for deprivation. Retroactive payments for the period May 1, 1972 to January 3, 1974 will be available for 12 months beginning July 1, 1976, according to All-County Letter No. 76-88 dated June 18, 1976.

4. PL 93-567 - Special Unemployment Assistance (SUA)

The Special Unemployment Assistance Program (SUA) provides federally funded benefits to individuals in most of the categories previously not covered under the nation's Unemployment Insurance Compensation law; e.g., farm workers, government employees, domestic workers, etc. A seasonally adjusted unemployment rate reaching 6 percent or more for the nation or 6.5 percent for the area is required to designate a "special unemployment assistance period."

This program went into effect in California on January 6, 1975. HR 10210 (PL 94-566) was signed into law October 20, 1976, extending the cutoff date for new claims to December 31, 1977 and adding a phase-out period allowing for benefits to be paid through June 1978.

5. UIB for Farmworkers

Effective January 1, 1976, AB 118 (Chapter 591, Statutes of 1975) provided for Unemployment Insurance coverage for farmworkers. State legislation (AB 3737, Chapter 336, Statutes of 1976) defers these state benefits until May 1, 1977 or until Special Unemployment Assistance (SUA) benefits are no longer available under federal law, whichever is earlier. With the extension of the SUA program through June 1978, UIB will be available to farmworkers effective May 1, 1977.

6. Child Support Enforcement Legislation

PL 93-647, signed January 4, 1975, initiated a federal child support enforcement program. The State enabling legislation of PL 93-647, AB 2326 (Chapter 924, Statutes of 1975), became effective October 1, 1975, providing a State child support enforcement program to supplement the federal plan.

a. \$20 Disregard

For the 12-month period beginning October 1, 1975, federal participation was available in federally eligible cases with support payments going through the county for an income exemption, paid directly to the family, of 40 percent of the first \$50 collected each month. This program ended September 30, 1976.

b. Collections

Absent parent support payments received, less the \$20 disregard, are used to offset AFDC maintenance payment expenditures. Forty-seven percent of collections is applied against the federal share of maintenance payments, 34 percent against the state share, and 19 percent against the county share.

7. OASDI Increases

a. July 1976

A 6.4 percent OASDI benefit increase was effective June 1976. This automatic cost-of-living increase was based on the percentage change in the U.S. Consumer Price Index from 157.0 in the January-March 1975 quarter to 167.1 in the January-March 1976 quarter.

b. July 1977

An estimated 5.8 percent OASDI benefit increase is expected to become effective in June 1977. This automatic cost-of-living increase will be based on the percentage change in the U.S. Consumer Price Index from the January-March 1976 quarter to the estimated CPI for the January-March 1977 quarter. The estimated U.S. CPI for the January-March 1977 quarter was provided by the Department of Finance.

8. Unemployment Insurance Benefit Increase

Chapter 1256, Statutes of 1975 (AB 91), includes provisions which increase the minimum weekly unemployment insurance benefit from \$25 to \$30, and raise the maximum weekly benefit from \$90 to \$104. These increased benefit amounts apply only to new claims filed effective on or after January 1976.

9. Job Search

EAS Section 30-152 required that AFDC eligibility was affected if the recipient failed to conduct an adequate job search. The supervision of an adequate job search plan was the responsibility of the individual counties and was not necessarily consistent among the counties.

Effective April 1, 1976, many changes were made in the WIN program. As a result, the AFDC parent was still required to be available for and to seek employment; however, the job search requirement was reduced to the following:

- a. In WIN counties, this requirement is met by fulfilling the revised WIN program regulations.
- b. In non-WIN counties, the job search requirement is met by the AFDC parent reporting to the Employment Development Department as required by EDD-Employment Services.

Implementation of this regulation change allows recipients who would have been terminated for refusal to meet the requirements of the county-administered job search program to remain on aid and permits those who had been terminated to return to aid. Since this change was federally mandated, SB 90 does not apply and counties will pay their share of any cost increases.

10. AB 3293 (Chapter 512, Statutes of 1976)

This state legislation, signed by the Governor on August 20, 1976 and effective September 1, 1976, provides a \$12.50 increase in the monthly grants of AFDC-BHI children receiving foster care. Grants for children in institutions are not affected.

The cost of the increase will be shared equally between federal and state funds for federally eligible cases; the state will pay the entire additional cost in nonfederal cases. County costs are not affected by this legislation due to SB 90.

11. Incapacitated Parents

Prior to July 1, 1976, incapacity for AFDC eligibility purposes was based on a mother's inability to provide "normal care" for her children or on a father's inability to provide support for his family. A regulation change to EAS Section 41-430, mandated by a change in federal law, eliminates such sex-related and role-related distinctions in determining incapacity of AFDC parents.

12. PL 94-566 - Federal Funding for AFDC-U Parents Receiving Unemployment Insurance Benefits

With the signing of PL 94-566 on October 20, 1976, federal participation became available beginning November 1, 1976 in AFDC-U cases receiving unemployment compensation. Prior to this legislation, federal sharing of grant expenditures was not allowed if the parent received unemployment insurance benefits for the period for which AFDC benefits were paid. A greater ratio of federal persons to total AFDC-U persons will result in an increased federal share of total expenditures and a corresponding savings to state and county funds.

13. Work-Related Expenses

New regulations increase the exemption for transportation to work from 12 cents to 15 cents per mile for drivers and from 6 cents to 7 cents per mile for passengers. Also, parking and tolls will be considered work-related expenses.

14. Termination of Extended Unemployment Insurance Benefits

The EME II and EME-EX federal extended unemployment insurance programs will expire in March 1977 and will impact caseloads and grants from June 1977 through July 1978. This will reduce the maximum length of time a person may receive UIB from 65 weeks to 39 weeks and is expected to increase both AFDC caseloads and grants.

B. Local Mandated Cost (AB 2601)

AB 2601 (Chapter 348, Statutes of 1976) provides for a six percent increase in the July 1976 AFDC payment standards, effective January 1, 1977. The Minimum Basic Standards of Adequate Care (MBSAC) are not affected by the six percent increase, with the exception of the MBSAC for each additional needy person over ten in the FBU. This was listed as \$5 in AB 2601, but was changed to \$7, the pre-AB 2601 level, by SB 1944 (Chapter 880, Statutes of 1976).

The county share of this increased payment standard will be funded by the state, but the counties will be liable for their share of the cost-of-living adjustments computed on the increase.

C. Child Support Incentive Payments

As an incentive to counties to collect child support from absent parents, PL 93-647 and AB 2326 provide for the counties to receive 27.75 percent of any collections received.

PL 93-647 provides for federal incentive payments of 25 percent of collections for support payments which are owed for the first 12 months and retained to repay assistance and 10 percent of collections for support payments owed for any month after the first 12 months. The weighted average of incentives at 25 percent and incentives at 10 percent is estimated to be 20.5 percent of collections in 1976-77 and 1977-78.

AB 2326 provides for state incentive payments to augment the federal incentives and provide counties with 27.75 percent of collections. State incentives are estimated to be 7.25 percent of collections in 1976-77 and 1977-78.

D. Item 301 (SSI/SSP Maintenance Payments)

1. SSP Payment Standards

The SSP payment standards for 1976-77 and those estimated for 1977-78 are calculated on the basis of Welfare and Institutions Code Sections 12201, as amended by Chapter 348, Statutes of 1976 (AB 2601), and 12205, added to the Code by the bill.

- a. Section 12201 describes the methodology to be used for making cost-of-living adjustments to base amounts specified for each aid type and living arrangement. The base amounts set forth in Section 12201 include an increase equivalent to the "grandfathered" cost-of-living amount which accounts for gains in grants due to inflation since the base periods of December 1961 for the aged and disabled, and December 1959 for the blind. The comparison month for cost-of-living computation is specified as December of each year in this section. This allows cost-of-living adjustments to be as timely as Consumer Price Index data availability permits.
- b. Section 12205 mandates a dollar-for-dollar pass-on of the increases in the federal SSI benefit payment beginning in Fiscal Year 1977-78 when the SSI exceeds \$168 for individuals and \$252 for couples, provided those increases are accompanied by increases in OASDI benefits. We are anticipating a general OASDI cost-of-living increase of 5.8 percent effective June 1977. This pass-on will be reflected in the December 1976 estimates for 1977-78 under the assumption that the state will retain its "cash-out" status through that fiscal year.
- c. AB 2601 included in Section 6.4 a \$3 per recipient increase to the SSP payment standards with the exception of persons in medical facilities under the Medi-Cal Act who are receiving personal and incidental needs allowance. This \$3 increase is permanent; however it is an add-on item not subject to cost-of-living adjustment.

2. OASDI Increases

a. July 1976

A 6.4 percent OASDI benefit increase was effective June 1976 and reflected in the caseloads and grants beginning July 1976. This automatic cost-of-living increase is based on the percentage change between the U.S. Consumer Price Index for the January-March 1975 quarter (157.0) and the January-March 1976 quarter (167.1).

b. July 1977

An estimated OASDI benefit increase effective June 1977 will be reflected in the caseloads and grants beginning July 1977. This automatic cost-of-living increase is based on the estimated change in the U.S. Consumer Price Index between the January-March 1976 quarter (167.1) and the January-March 1977 quarter (176.7). The estimated U.S. Consumer Price Index is provided by the Department of Finance.

3. SSI Cost-of-Living Adjustment

Under a provision of PL 93-368, the SSI benefit payments receive a cost-of-living adjustment based on the same cost-of-living percentage applicable to OASDI benefits. A 6.4 percent SSI benefit increase was effective July 1, 1976. This automatic cost-of-living increase is based on the percentage change in the U.S. Consumer Price Index between the January-March 1975 quarter and the January-March 1976 quarter.

Effective July 1, 1977 there will be an estimated 5.8 percent increase in the SSI benefit levels based on the projected change in the U.S. Consumer Price Index between the January-March 1976 quarter and the January-March 1977 quarter. The estimated U.S. Consumer Price Index for January-March 1977 is provided by the Department of Finance.

4. County Contribution

Chapter 1216, Statutes of 1973 (AB 134), fixes the county contribution at \$118,000,000 for the 1974-75 fiscal year and provides that the amount payable in each subsequent year shall be determined by multiplying the 1974-75 base year amount by the ratio of the county's modified assessed value in the subsequent year to the county's modified assessed value in the base year. The actual amount of the county share for 1976-77 is \$147,004,900 as reported by the Controller's Office. The estimated percentage increase in 1977-78 over 1976-77 is 10 percent; this figure has been furnished by the Department of Finance, and results in estimated county cost of \$161,705,400.



5. Adjusted Payment Level

The Adjusted Payment Levels (APL) used in the December 1976 subvention estimates are those provisionally established in Article II of the agreement between the Secretary of Health, Education, and Welfare and the State of California in the administration of the Supplemental Security Income (SSI) for the Aged, Blind, and Disabled Programs. The provisional Adjusted Payment Levels are:

1. Individuals

a. Aged . . . . .	\$216.61
b. Blind . . . . .	236.54
c. Disabled . . . . .	212.68

2. Couples

a. If both aged . . . . .	\$392.58
b. If both blind . . . . .	431.90
c. If both disabled . . . . .	372.68
d. If one aged and one blind . . . .	412.24
e. If one aged and one disabled . . .	382.63
f. If one blind and one disabled . .	402.29

The provisional Adjusted Payment Levels were effective only through June 30, 1974. The APL Redetermination Study was completed in December 1975, and the final APL to be used beginning July 1974 will result from negotiations with the federal government. The provisional APL will be used until the results are final.

6. Baseline Cost - SSI/SSP Program

The December 1976 subvention estimates use as the 1972 baseline cost the contract amount of \$380,240,200.

7. Mandatory Supplement to SSI/SSP Recipients

PL 93-66 included a requirement for mandatory minimum state supplementation of SSI benefits. Under this provision, no recipient receiving aid after December 31, 1973 would have less resources than were available to him in December 1973 under the state plan in effect for the month of June 1973. The mandatory supplement provision is applicable only to those cases receiving aid in December 1973.

PL 93-335 redefined Minimum Income Level (MIL) for SSI/SSP conversion cases. The MIL was increased by \$10 to include the bonus value of food stamps for January 1972 as defined in Section 401(b)(3) of PL 92-603. The \$10 MIL increase resulted in (1) a \$10 grant increase for those cases already receiving mandatory supplement; and (2) a number of recipients who became newly eligible for mandatory supplementation. Costs incurred under this provision are included in estimated mandatory supplement costs.

8. Federal Fiscal Year

The new federal fiscal year began October 1, 1976. The July 1 through September 30, 1976 quarter is considered a separate contract period for the purpose of determining the baseline amount for which the state is liable. The balance of the state fiscal year comprises the first three quarters of the 1977 federal fiscal year. Estimated costs for the 1977-78 state fiscal year then will encompass portions of two federal fiscal years, the last quarter of 1977 and the first three quarters of 1978. Since PL 92-633 requires that SSI cost-of-living increases become effective July 1 of each year, the process of calculating increased costs due to new payment standards will not be altered.

9. Federal Legislation

a. HR 7228 (PL 94-569)

On October 20, 1976, HR 7228 was signed into law. This bill contained an amendment establishing the same presumptive eligibility criteria for blind SSI/SSP applicants as currently exist for the disabled. This amendment is estimated to have little fiscal impact.

The grant costs for EVH recipients converted to SSI/SSP as a result of the elimination of the maximum home value limitation as a criterion for program eligibility have been included in the December estimates. In the December estimate we have assumed that all EVH recipients will be on the SSI/SSP caseload effective January 1, 1977.

b. HR 10210 (PL 94-566)

The bill, also signed into law on October 20, 1976, has several amendments affecting SSI/SSP. Amendment 50, substantially taken from HR 8911, changes the definition of protected area costs. Total state costs for 1977-78 computed in accordance with the wording of the law do not change from costs estimated under federal regulations in effect prior to the passage of HR 10210. However, protected area costs estimated for the budget year are larger than they would be expected to be under the obsolete regulations, and unprotected costs are commensurately smaller. The redefinition of the protected area is applicable only through federal Fiscal Year 1979 (1978-79). It is conceivable that should this provision of PL 94-566 be extended, California could receive some benefit in the form of federal funding (hold-harmless dollars) when protected costs exceed the baseline cost of \$380,240,200.

Other amendments related to SSI/SSP are estimated to have negligible fiscal impact.

c. HR 13500 (PL 94-585)

President Ford signed HR 13500 into law on October 22, 1976. It is our understanding that the pass-through of SSI cost-of-living increase provisions contained in this bill do not affect California since current state law already provides for dollar-for-dollar pass-on of the SSI benefit increases (AB 2601, Chapter 348, Statutes of 1976).

10. Renters Tax Credits

AB 2972 (Chapter 1060, Statutes of 1976) was signed September 20, 1976 with an urgency clause making it effective immediately. It extends homeowners exemption to public assistance recipients and renters tax credits to persons aged 62 or over. Income received as a tax refund or renters credit is currently excluded in grant computation for adult aid recipients (Section 46-315.1a); therefore no fiscal impact is estimated.

E. Item 304 (State Adult Programs)

1. Excess Value of Home

HR 7228, signed by President Ford October 20, 1976, eliminates the limit on the value of a home in order to qualify for SSI/SSP. This provision became effective on the date of signature, according to federal legislative procedure. In addition to increasing the SSI/SSP caseloads slightly, this new law will eliminate the need for the state-funded Excess Value of Home program.

Under present plan, the state will pay grant costs through December 1976, with federal funding to begin January 1977.

2. Special Circumstances Allowance

The Snyder vs. Obledo case challenges departmental regulations governing Special Circumstance payments for SSP recipients. Plaintiffs contend regulations are in conflict with W&IC Section 12250 by requiring utilization of a recipient's available income, limiting the types of special circumstances for which payments are available, and establishing maximum dollar limitations.

Negotiations are proceeding to settle out of court. Should a settlement be reached, regulations are being prepared for release. No change in the status of Snyder vs. Obledo has been reported to date.

The Budget Act of 1976 includes a \$2 million appropriation to allow for a liberalization of the spend-down requirement for receipt of a special circumstances allowance, if the matter is resolved during this fiscal year.

3. Aid to Potentially Self-Supporting Blind

SB 872 was signed by the Governor on July 9, 1976 and will become effective January 1, 1977. This bill allows for a \$2,400 per year income exemption instead of \$1,500. The \$900 increase in the annual net income exclusion is estimated to have negligible caseload and fiscal impact.

4. Emergency Payments - Uncollectibles

The costs incurred as a result of the nonrepayment of emergency loans provided to SSI/SSP recipients when federally issued checks are not received are reflected in this estimate. SB 1520, effective January 1, 1977, shortens the waiting period after which a county may grant an emergency loan.

5. Disability Determinations

The estimate for 1977-78 will include an amount for determinations of disability due to blindness for APSB applicants.

F. Item 305 - County Welfare Department Income Maintenance and Nonservice Administrative Costs

1. AFDC Administration

- a. The AFDC administrative cost estimate will include casework, overhead, EDP and direct expenditures of county welfare departments. Trend data plus cost-of-living increases projected by the State Economist to be 6.1 percent and 5.2 percent will be the basis for the 1976-77 and 1977-78 estimates, respectively.
- b. The administrative costs of child support enforcement under Title IV-D will be estimated separately from AFDC administration for both 1976-77 and 1977-78, and will include 6.1 percent and 5.2 percent cost-of-living increases, respectively, over the previous fiscal year costs.
- c. For 1976-77, state reimbursement to counties represents the allocations to the counties under the approved county cost control plan.
- d. Administrative cost increases due to retroactive payments for the following court cases will be assumed to be minimal:
  - (1) Cooper vs. Obledo
  - (2) Smock vs. Carleson
  - (3) Hypolite vs. Carleson
  - (4) Washington vs. Obledo

- e. AFDC administrative costs (excluding Title IV-D) eligible for federal matching are shared 50 percent federal, 25 percent state, and 25 percent county funds. AFDC cases not federally eligible are shared 50 percent state and 50 percent county.
- f. Title IV-D administrative costs are 75 percent federally funded and 25 percent county funded. Federal financial participation in nonwelfare cases, which was to have ceased June 30, 1976, was extended one year under a provision of HR 14484. Therefore, federal matching will continue for nonwelfare child support enforcement through June 30, 1977, after which counties will assume 100 percent of the nonwelfare administrative costs.

2. Adult Aid Special Program Administration

- a. The cost of APSB administration is funded 50 percent state and 50 percent county, and is included with other state adult programs. Other state adult programs are 100 percent state funded and include the following:
  - (1) Special Circumstances Allowance
  - (2) Excess Value of Home (EVH) Program
- b. The basis of the 1976-77 and 1977-78 estimates will be the 1975-76 costs plus cost-of-living increases provided by the State Economist, Department of Finance. The estimates reflect the elimination of the EVH program by HR 7228, effective January 1, 1977. Phase-out costs were included through the third quarter of Fiscal Year 1976-77.
- c. The estimate for 1976-77 will include an amount appropriated in the Budget Act of 1976 for disability and blindness determinations for EVH and APSB applicants. The estimate reflects the elimination of the EVH program by HR 7228.

3. Food Stamp Administration

- a. Although authorization for the Food Stamp Program is scheduled to expire as of September 30, 1977, it is assumed in the December 1976 subvention estimates that authorization will continue at least through the projected time period ending June 30, 1978.
- b. As a result of the court order in Bennett vs. Butz, California must conduct a comprehensive Outreach Program to ensure that low-income households have information on and access to the Food Stamp Program. The food stamp outreach estimate consists primarily of increased caseload costs due to this effort. Outreach staffing costs incurred by counties are expected to be minimal, since the major responsibility for outreach activity has been assumed by the Department of Benefit Payments.

- c. Proposed federal regulations implementing the effectiveness and efficiency requirements of PL 93-347 are included in the administrative cost estimate. Not included is the cost of a possible sanction equal to all or part of the federal share of the non-assistance food stamp administrative expenditures.
- d. Provisions of AB 134 mandated counties, effective July 1, 1975, to issue food stamps via direct mailing, public assistance withholding, and at least one other nonmail method. The resultant increase in food stamp administrative costs is included in this estimate. The fiscal impact of SB 1944, which would supersede the AB 134 provisions by allowing up to two issuance methods to be waived under certain conditions, is also included in this estimate. Although SB 1944 was effective beginning September 13, 1976, implementation is not expected to begin until January 1, 1977.

HR 13500, which contains the enabling legislation to make Public Assistance Withholding optional, was signed by the President on October 21, 1976.


- e. The revised work registration procedures implemented April 29, 1976 are assumed to have a negligible fiscal impact on food stamp administrative costs.
- f. The pending Davison vs. Butz court case, which charges the USDA and California with improperly developing and implementing emergency food stamp regulations, is assumed to have minimal fiscal impact.
- g. The Washington vs. Obledo court case, which increases the time period within which a fair hearing request could be filed, is estimated to have a negligible impact.

#### 4. Emergency Payments Administration

Administrative costs of the Emergency Payment Program are 100 percent state funded. (The cost of uncollectible loans is included in Item 304.) Trend data plus cost-of-living increases projected by the State Economist will be the basis for the administrative cost estimate.



Average Monthly Caseloads and Average Grants  
1976-77 and 1977-78

Program	1976-77	1977-78	Changes from 1976-77 to 1977-78
<u>Average Monthly Caseload (persons)</u>			
All programs (persons) .....	2,150,910	2,161,190	10,280
<u>AFDC</u>			
FG - persons .....	1,257,400	1,240,900	(16,500)
- cases .....	422,200	416,700	(5,500)
U - persons .....	169,000	164,100	(4,900)
- cases .....	38,600	36,900	(1,700)
BHI children .....	30,050	31,020	970
<u>Adults</u>			
SSI/SSP .....	692,800	725,000	32,200
Aged .....	335,100	340,800	5,700
Blind .....	16,300	18,600	2,300
Disabled .....	341,400	365,600	24,200
EVH .....	1,490	<u>1/</u>	(1,490)
Aged .....	900		(900)
Blind .....	20		(20)
Disabled .....	570		(570)
APSB .....	170	170	-0-
<u>Average Grant</u>			
<u>AFDC - FG</u>			
Per person .....	\$ 95.56	\$104.30	\$ 8.74
Per family case .....	284.59	310.59	26.00
<u>AFDC - U</u>			
Per person .....	80.48	88.21	7.73
Per family case .....	352.36	392.30	39.94
<u>AFDC - BHI</u> .....	362.18	385.86	23.68
<u>SSI/SSP</u>			
Aged .....	136.39	145.59	9.20
Blind .....	213.40	224.65	11.25
Disabled .....	198.42	211.42	13.00
EVH .....	110.85 <u>2/</u>	<u>1/</u>	---
APSB .....	283.61	298.74	15.13

1/ HR 7228 (P.L. 94-569) repealed the home value limitation for SSI/SSP eligibility effective January 1977.

2/ Six-month average for July-December 1976.



CATEGORICAL AID PROGRAMS

Average Monthly Caseloads and Average Grants  
Comparison of December 1976 Estimates with Budget Act of 1976  
1976-77

Program	December 1976 Estimates	Budget Act of 1976	Difference
<u>Average Monthly Caseload (persons)</u>			
All programs (persons) .....	2,150,910	2,163,495	(12,585)
<u>AFDC</u>			
FG - persons .....	1,257,400	1,272,500	(15,100)
- cases .....	422,200	422,900	(700)
U - persons .....	169,000	151,300	17,700
- cases .....	38,600	36,000	2,600
BHI children .....	30,050	28,990	1,060
<u>Adults</u>			
SSI/SSP .....	692,800	709,200	(16,400)
Aged .....	335,100	337,800	(2,700)
Blind .....	16,300	14,000	2,300
Disabled .....	341,400	357,400	(16,000)
EVH .....	1,490 <sup>1/</sup>	1,355	135
Aged .....	900	849	51
Blind .....	20	16	4
Disabled .....	570	490	80
APSB .....	170	150	20
<u>Average Grant</u>			
<u>AFDC - FG</u>			
Per person .....	\$ 95.56	\$ 91.94	\$ 3.62
Per family case .....	284.59	276.65	7.94
<u>AFDC - U</u>			
Per person .....	\$ 80.48	\$ 78.08	\$ 2.40
Per family case .....	352.36	328.16	24.20
<u>AFDC - BHI</u> .....	\$362.18	\$349.20	\$12.98
<u>SSI/SSP</u>			
Aged .....	\$136.39	\$138.44	(\$ 2.05)
Blind .....	213.40	222.25	( 8.85)
Disabled .....	198.42	206.34	( 7.92)
<u>EVH</u> .....	\$110.85 <sup>1/</sup>	\$106.11	\$ 4.74
<u>APSB</u> .....	\$283.61	\$259.22	\$24.39

<sup>1/</sup> Six-month average for July-December 1976.

Average Monthly Caseloads and Average Grants  
Comparison of December 1976 Estimates with September 1976 Estimates  
1976-77

Program	December 1976 Estimates	September 1976 Estimates	Difference
<u>Average Monthly Caseload (persons)</u>			
All programs (persons) .....	2,150,910	2,143,470	7,440
<u>AFDC</u>			
FG - persons .....	1,257,400	1,258,600	(1,200)
- cases .....	422,200	422,080	120
U - persons .....	169,000	160,450	8,550
- cases .....	38,600	38,130	470
BHI children .....	30,050	30,050	-0-
<u>Adults</u>			
SSI/SSP .....	692,800	692,600	200
Aged .....	335,100	334,600	500
Blind .....	16,300	16,900	(600)
Disabled .....	341,400	341,100	300
EVH .....	1,490 <sup>1/</sup>	1,620	(130)
Aged .....	900	1,000	(100)
Blind .....	20	20	-0-
Disabled .....	570	600	(30)
APSB .....	170	150	20
<u>Average Grant</u>			
<u>AFDC - FG</u>			
Per person .....	\$ 95.56	\$ 95.43	\$ 0.13
Per family case .....	284.59	284.57	0.02
<u>AFDC - U</u>			
Per person .....	80.48	80.36	0.12
Per family case .....	352.36	338.14	14.22
<u>AFDC - BHI</u> .....	362.18	362.18	-0-
<u>SSI/SSP</u>			
Aged .....	136.39	147.78	(11.39)
Blind .....	213.40	220.31	(6.91)
Disabled .....	198.42	205.63	(7.21)
<u>EVH</u> .....	110.85 <sup>1/</sup>	109.34	1.51
<u>APSB</u> .....	283.61	284.93	(1.32)

<sup>1/</sup> Six-month average for July-December 1976.

Average Monthly Caseloads and Average Grants  
Comparison of December 1976 Estimates with September 1976 Estimates  
1977-78

Program	December 1976 Estimates	September 1976 Estimates	Difference
<u>Average Monthly Caseload (persons)</u>			
All programs (persons) .....	2,161,190	2,155,100	6,090
<u>AFDC</u>			
FG - persons .....	1,240,900	1,246,000	(5,100)
- cases .....	416,700	417,460	(760)
U - persons .....	164,100	152,700	11,400
- cases .....	36,900	36,160	740
BHI children .....	31,020	31,020	-0-
<u>Adults</u>			
SSI/SSP .....	725,000	722,700	2,300
Aged .....	340,800	339,300	1,500
Blind .....	18,600	18,800	(200)
Disabled .....	365,600	364,600	1,000
EVH .....	$\frac{1}{\downarrow}$	2,530	(2,530)
Aged .....		1,500	(1,500)
Blind .....		30	(30)
Disabled .....		1,000	(1,000)
APSB .....	170	150	20
<u>Average Grant</u>			
<u>AFDC - FG</u>			
Per person .....	\$104.30	\$102.97	\$ 1.33
Per family case .....	310.59	307.32	3.27
<u>AFDC - U</u>			
Per person .....	\$ 88.21	\$ 87.49	\$ .72
Per family case .....	392.30	369.47	22.83
<u>AFDC - BHI</u> .....	\$385.86	\$385.86	-0-
<u>SSI/SSP</u>			
Aged .....	\$145.59	\$156.41	(\$10.82)
Blind .....	224.65	231.97	( 7.32)
Disabled .....	211.42	218.77	( 7.35)
EVH .....	$\frac{1}{\downarrow}$	\$122.12	---
APSB .....	\$298.74	\$300.13	(\$ 1.39)

$\frac{1}{\downarrow}$  HR 7228 (P.L. 94-569) repealed the home value limitation for  
SSI/SSP eligibility effective January 1977.

ACTUAL  
Fiscal Year 1976-77 SSI/SSP Payment Standards

Category	APL		Independent living arrangement		Household of another		Indep. living arrangement without cooking facilities		Non-medical board and care		Disabled minor	
	Provisional	100%	SSI	SSP	SSI	SSP	SSI	SSP	SSI	SSP	SSI	SSP
Aged .....	\$216.61	\$224.96	\$167.80	\$276.00	\$111.87	\$220.07	\$167.80	\$308.00	\$167.80	\$323.00		
Blind .....	236.54	243.17	167.80	313.00	111.87	257.07	--	--	167.80	323.00	\$167.80	\$228.00
Disabled .....	212.68	217.53	167.80	276.00	111.87	220.07	167.80	308.00	167.80	323.00		
Aged/Aged - per couple	392.58	407.64	251.80	522.00	167.87	438.07	251.80	586.00	251.80	646.00		
- per person	196.29	203.82	125.90	261.00	83.94	219.04	125.90	293.00	125.90	323.00		
Blind/Blind - per couple	431.90	443.95	251.80	626.00	167.87	542.07	--	--	251.80	646.00		
- per person	215.95	221.98	125.90	313.00	83.94	271.04	--	--	125.90	323.00		
Disabled/Disabled - per couple	372.68	381.12	251.80	522.00	167.87	438.07	251.80	586.00	251.80	646.00		
- per person	186.34	190.56	125.90	261.00	83.94	219.04	125.90	293.00	125.90	323.00		
Aged/Blind - per couple	412.24	425.79	251.80	589.00	167.87	505.07	--	--	251.80	646.00		
- per person	206.12	212.90	125.90	294.50	83.94	252.54	--	--	125.90	323.00		
Aged/Disabled - per couple	382.63	394.38	251.80	522.00	167.87	438.07	251.80	586.00	251.80	646.00		
- per person	191.32	197.19	125.90	261.00	83.94	219.04	125.90	293.00	125.90	323.00		
Blind/Disabled - per couple	402.29	412.54	251.80	589.00	167.87	505.07	--	--	251.80	646.00		
- per person	201.15	206.27	125.90	294.50	83.94	252.54	--	--	125.90	323.00		



Category	APL		Independent living arrangement		Household of another		Indep. living arrangement without cooking facilities		Non-medical board and care		Disabled minor	
	Provisional	100%	SSI	SSP	SSI	SSP	SSI	SSP	SSI	SSP	SSI	SSP
Aged .....	\$216.61	\$224.96	\$177.60	\$296.00	\$118.40	\$226.80	\$177.60	\$329.00	\$177.60	\$343.00		
Blind .....	236.54	243.17	177.60	334.00	118.40	264.80	---	---	177.60	343.00		
Disabled .....	212.68	217.53	177.60	296.00	118.40	226.80	177.60	329.00	177.60	343.00	\$177.60	\$241.00
Agcd/Agcd - per couple	392.58	407.64	266.50	557.00	177.67	453.17	266.50	623.00	266.50	686.00		
- per person	196.29	203.82	133.25	278.50	88.84	226.58	133.25	311.50	133.25	343.00		
Blind/Blind - per couple	431.90	443.95	266.50	663.00	177.67	559.17	---	---	266.50	686.00		
- per person	215.95	221.98	133.25	331.50	88.84	279.58	---	---	133.25	343.00		
Disabled/Disabled - per couple	372.68	381.12	266.50	557.00	177.67	453.17	266.50	623.00	266.50	686.00		
- per person	186.34	190.56	133.25	278.50	88.84	226.58	133.25	311.50	133.25	343.00		
Agcd/Blind - per couple	412.24	425.79	266.50	625.00	177.67	521.17	---	---	266.50	686.00		
- per person	206.12	212.90	133.25	312.50	88.84	260.58	---	---	133.25	343.00		
Agcd/Disabled - per couple	382.63	394.38	266.50	557.00	177.67	453.17	266.50	623.00	266.50	686.00		
- per person	191.32	197.19	133.25	278.50	88.84	226.58	133.25	311.50	133.25	343.00		
Blind/Disabled - per couple	402.39	412.54	266.50	625.00	177.67	521.17	---	---	266.50	686.00		
- per person	201.15	206.27	133.25	312.50	88.84	260.58	---	---	133.25	343.00		



AID TO FAMILIES WITH DEPENDENT CHILDREN

Maximum Aid Payment and Minimum Basic Standard of Adequate Care

1976-77

Maximum Aid Payment and Minimum Basic Standard of Adequate Care effective  
July 1, 1976:

Number of needy persons in the same family	Maximum Aid
1 .....	\$157
2 .....	258
3 .....	319
4 .....	379
5 .....	433
6 .....	487
7 .....	534
8 .....	581
9 .....	628
10 or more	675

Number of needy persons in the same family	Minimum Basic Standard of Adequate Care
1 .....	\$168
2 .....	282
3 .....	343
4 .....	422
5 .....	487
6 .....	549
7 .....	604
8 .....	667
9 .....	730
10 .....	794

Plus \$7.00 for each additional  
needy person

Maximum Aid Payment and Minimum Basic Standard of Adequate Care effective  
January 1, 1977 (as included in AB 2601, Chapter 348, Statutes of 1976 and  
SB 1944, Chapter 880, Statutes of 1976):

Number of needy persons in the same family	Maximum Aid
1 .....	\$166
2 .....	273
3 .....	338
4 .....	402
5 .....	459
6 .....	516
7 .....	566
8 .....	616
9 .....	666
10 or more	716

Number of needy persons in the same family	Minimum Basic Standard of Adequate Care
1 .....	\$168
2 .....	282
3 .....	343
4 .....	422
5 .....	487
6 .....	549
7 .....	604
8 .....	667
9 .....	730
10 .....	794

Plus \$7.00 for each additional  
needy person



AID TO FAMILIES WITH DEPENDENT CHILDREN

Maximum Aid Payment and Minimum Basic Standard of Adequate Care  
 1977-78

Estimated Maximum Aid Payment and Minimum Basic Standard of Adequate Care  
 expected to become effective July 1, 1977:

Number of needy persons in the same family	Maximum Aid
1 .....	\$175
2 .....	288
3 .....	356
4 .....	424
5 .....	484
6 .....	544
7 .....	597
8 .....	650
9 .....	702
10 or more	755

Number of needy persons in the same family	Minimum Basic Standard of Adequate Care
1 .....	\$177
2 .....	297
3 .....	362
4 .....	445
5 .....	514
6 .....	579
7 .....	637
8 .....	703
9 .....	770
10 .....	837

Plus \$7.00 for each  
 additional needy person

State of California  
Department of Benefit Payments  
Administration Division

Program Support Branch  
Estimates Bureau  
December 1, 1976

FOOD STAMP PROGRAM

Estimated Average Monthly Number of Food Stamp Households  
Annual Bonus Value of Food Stamps  
and

Annual State Share of County Administrative Costs

Fiscal Years 1976-77 and 1977-78

Item	FY 1976-77	FY 1977-78
<u>Monthly average</u>		
Public Assistance households ...	324,800	320,100
Nonassistance households .....	173,000	172,300
<u>Fiscal year total</u>		
Bonus Value .....	\$383,472,100	\$397,705,300
State share of county administrative costs .....	\$ 12,800,500	\$ 13,350,900

Estimated Cash Assistance and Administrative Costs  
Cuban Refugee Program  
Repatriated Americans Program  
Indochinese Refugee Program

Item	FY 1976-77	FY 1977-78
<u>Cuban Refugee Program</u>		
Total .....	\$ 9,288,200	\$ 9,660,300
Assistance .....	8,323,700	8,639,800
Administration .....	964,500	1,020,500
<u>Repatriated Americans Program</u>		
Total costs .....	\$ 40,000	\$ 30,000
<u>Indochinese Refugee Program</u>		
Total .....	\$ 19,909,300	\$ 22,640,300
Assistance .....	16,849,600	19,131,500
Administration .....	3,059,700	3,508,800

AFDC - FG, U, & BHI  
Total Cost Per Person Per Month for Premise Items  
FY 1977-78  
December 1976 Subvention Estimates

Item	Total Cost/Person/Month		
	FG	U	BHI
Cost-of-living effective July 1977	\$5.750	\$4.825	---
Special Unemployment Assistance (SUA)	(.028)	(.462)	---
Unemployment Insurance Benefit (UIB) increase (AB 91) .....	---	(.438)	---
UIB for farmworkers .....	(.005)	(.104)	---
Minimum wage increase effective January 1976 .....	(.179)	(.064)	---
Minimum wage increase effective October 1976 .....	(.173)	(.056)	---
OASDI increase effective July 1977	(.126)	(.008)	---
Elimination of job search requirement	.014	.313	---
\$12.50 increase (AB 3293) .....	---	---	\$9.522
Incapacitated parents .....	.744	---	---
Work-related expenses .....	.175	.138	---
Federal funds for UIB cases (HR 10210) .....	-0-	-0- <sup>a/</sup>	-0-
End of EME II, EME-EX .....	---	2.523	---
Local mandated costs (AB 2601) ...	6.590	5.572	---

<sup>a/</sup> Although the total cost per person per month is zero, the availability of federal participation for UIB cases will result in increased federal costs and reduced state and county shares. On a per person basis, the shift in funding is as follows:

Total cost/person/month .....	-0-
Federal cost/person/month .....	\$8.99
State savings/person/month .....	(6.08)
County savings/person/month ....	(2.91)